

We have found a system that works; but, tragically, it is sometimes misguided, muffled, and marginalized by unrelated bilateral concerns and by the internal structure of the U.S. Department of State.

As my dear friend, the chairman of the committee, said a moment ago, it was Ambassador Mark Lagon who talked about how they produce a great report, but then, typically, due to the urging of regional specialists rather than the TIP Office's dedicated experts, the ranking and the process goes awry.

The Human Trafficking Prioritization Act, or H.R. 514, will remedy this problem by keeping the fight against human trafficking from being lost in the politics of other U.S. interests.

The SPEAKER pro tempore. The time of the gentleman has expired.

Mr. ROYCE. I yield the gentleman an additional 2 minutes.

Mr. SMITH of New Jersey. I thank my friend for yielding.

Mr. Speaker, H.R. 514 will raise the status of the J/TIP Office to that of a bureau, ensuring that the leadership of J/TIP is present and has an equal voice at meetings with the other bureaus and the Secretary of State.

Former colleague, John Miller, an Ambassador at Large from 2002 to 2006 said:

Upgrading the status of the Office to a bureau will not create additional bureaucracy—it will simply give J/TIP and the Ambassador at Large who heads it equal standing with regional and functional bureaus at the State Department. That standing is absolutely essential for the issue to remain a priority, especially when multiple U.S. interests are engaged.

We are not authorizing the J/TIP Office to be larger, but for the excellent work of the Office to be consistently heard at a higher level.

In addition, the bill stops countries and other State Department bureaus from gaming the tier ranking system by limiting the time problem countries can use promises of action to avoid a tier downgrade.

Currently, a country can sit on the Tier 2 Watch List for up to 4 years with Presidential waivers, effectively stringing the U.S. along with promises to take action, but never actually taking action. After 4 years, by law, the country must be automatically downgraded to Tier 3.

The law worked very well in its first implementation in the 2013 reporting cycle, but we discovered a problem in 2013, when China was prematurely upgraded from Tier 3 to the Tier 2 Watch List. As the law is currently written, Mr. Speaker, China can, again, game the system with promises and no action for 4 years.

The SPEAKER pro tempore. The time of the gentleman has again expired.

Mr. ROYCE. I yield the gentleman as much time as he might consume.

Mr. SMITH of New Jersey. Mr. Speaker, the Human Trafficking Prioritization Act will hold countries

like China accountable by limiting to 1 year the amount of time a country can stay on the Tier 2 Watch List after the country was previously auto-downgraded to Tier 3.

The Human Trafficking Prioritization Act builds on the successes of J/TIP and the tier ranking system for the sake of approximately 21 million people still living in modern-day slavery and, again, does so without increasing the cost of government.

The Human Trafficking Prioritization Act will give J/TIP the integration, it will give it the voice it deserves within the State Department, and it will ensure accurate accountability for countries failing to meet minimum standards for the elimination of trafficking.

Mr. Speaker, I urge my colleagues to support this bill, and, again, I thank my friend.

Mr. CICILLINE. Mr. Speaker, seeing that I have no further requests for time, I yield back the balance of my time.

Mr. ROYCE. Mr. Speaker, I yield myself such time as I might consume.

Mr. Speaker, I have already mentioned the impact that these TIP Reports have. I want to point out that it is not every day that we can claim this kind of impact for a U.S. Government report.

Mr. Speaker, those of us who have traveled and tried to enforce these laws know how effective this is. This legislation here would make the TIP Report an even more influential diplomatic tool.

I, again, want to thank Subcommittee Chairman SMITH for his authoring the legislation and moving it through committee.

I urge Members to support it, and I yield back the balance of my time.

The SPEAKER pro tempore. The question is on the motion offered by the gentleman from California (Mr. ROYCE) that the House suspend the rules and pass the bill, H.R. 514.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

#### INTERNATIONAL MEGAN'S LAW TO PREVENT DEMAND FOR CHILD SEX TRAFFICKING

Mr. ROYCE. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 515) to protect children from exploitation, especially sex trafficking in tourism, by providing advance notice of intended travel by registered child-sex offenders outside the United States to the government of the country of destination, requesting foreign governments to notify the United States when a known child-sex offender is seeking to enter the United States, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 515

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

#### SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.

(a) SHORT TITLE.—This Act may be cited as the “International Megan’s Law to Prevent Demand for Child Sex Trafficking”.

(b) TABLE OF CONTENTS.—The table of contents for this Act is as follows:

- Sec. 1. Short title and table of contents.
- Sec. 2. Findings.
- Sec. 3. Definitions.
- Sec. 4. Angel Watch Center.
- Sec. 5. Sense of Congress provisions.
- Sec. 6. Enhancing the minimum standards for the elimination of trafficking.
- Sec. 7. Assistance to foreign countries to meet minimum standards for the elimination of trafficking.
- Sec. 8. Rules of construction.

#### SEC. 2. FINDINGS.

Congress finds the following:

(1) Megan Nicole Kanka, who was 7 years old, was abducted, sexually assaulted, and murdered in 1994, in the State of New Jersey by a violent predator living across the street from her home. Unbeknownst to Megan Kanka and her family, he had been convicted previously of a sex offense against a child.

(2) In 1996, Congress adopted Megan’s Law (Public Law 104-145) as a means to encourage States to protect children by identifying the whereabouts of sex offenders and providing the means to monitor their activities.

(3) In 2006, Congress passed the Adam Walsh Child Protection and Safety Act of 2006 (Public Law 109-248) to protect children and the public at large by establishing a comprehensive national system for the registration and notification to the public and law enforcement officers of convicted sex offenders.

(4) Law enforcement reports indicate that known child-sex offenders are traveling internationally, and that the criminal background of such individuals may not be known to local law enforcement prior to their arrival.

(5) The commercial sexual exploitation of minors in child sex trafficking and pornography is a global phenomenon. The International Labour Organization has estimated that 1.8 million children worldwide are victims of child sex trafficking and pornography each year.

(6) Child sex tourism, where an individual travels to a foreign country and engages in sexual activity with a child in that country, is a form of child exploitation and, where commercial, child sex trafficking.

(7) According to research conducted by The Protection Project of The Johns Hopkins University Paul H. Nitze School of Advanced International Studies, sex tourists from the United States who target children form a significant percentage of child sex tourists in some of the most significant destination countries for child sex tourism.

(8) In order to protect children, it is essential that United States law enforcement be able to identify child-sex offenders in the United States who are traveling abroad and child-sex offenders from other countries entering the United States. Such identification requires cooperative efforts between the United States and foreign governments. In exchange for providing notice of child-sex offenders traveling to the United States, foreign authorities will expect United States authorities to provide reciprocal notice of child-sex offenders traveling to their countries.

#### SEC. 3. DEFINITIONS.

In this Act:

(1) CENTER.—The term “Center” means the Angel Watch Center established pursuant to section 4(a).

(2) CHILD-SEX OFFENDER.—

(A) IN GENERAL.—The term “child-sex offender” means an individual who is a sex offender described in paragraph (3) or (4) of section 111 of the Adam Walsh Child Protection and Safety Act of 2006 (42 U.S.C. 16911) by reason of being convicted of a child-sex offense.

(B) DEFINITION OF CONVICTED.—In this paragraph, the term “convicted” has the meaning given the term in paragraph (8) of section 111 of such Act.

(3) CHILD-SEX OFFENSE.—

(A) IN GENERAL.—The term “child-sex offense” means a specified offense against a minor, as defined in paragraph (7) of section 111 of the Adam Walsh Child Protection and Safety Act of 2006 (42 U.S.C. 16911), including—

(i) an offense (unless committed by a parent or guardian) involving kidnapping;

(ii) an offense (unless committed by a parent or guardian) involving false imprisonment;

(iii) solicitation to engage in sexual conduct;

(iv) use in a sexual performance;

(v) solicitation to practice prostitution;

(vi) video voyeurism as described in section 1801 of title 18, United States Code;

(vii) possession, production, or distribution of child pornography;

(viii) criminal sexual conduct involving a minor, or the use of the Internet to facilitate or attempt such conduct; and

(ix) any conduct that by its nature is a sex offense against a minor.

(B) OTHER OFFENSES.—The term “child-sex offense” includes a sex offense described in paragraph (5)(A) of section 111 of the Adam Walsh Child Protection and Safety Act of 2006 that is a specified offense against a minor, as defined in paragraph (7) of such section.

(C) FOREIGN CONVICTIONS; OFFENSES INVOLVING CONSENSUAL SEXUAL CONDUCT.—The limitations contained in subparagraphs (B) and (C) of section 111(5) of the Adam Walsh Child Protection and Safety Act of 2006 shall apply with respect to a child-sex offense for purposes of this Act to the same extent and in the same manner as such limitations apply with respect to a sex offense for purposes of the Adam Walsh Child Protection and Safety Act of 2006.

(4) JURISDICTION.—The term “jurisdiction” means any of the following:

(A) A State.

(B) The District of Columbia.

(C) The Commonwealth of Puerto Rico.

(D) Guam.

(E) American Samoa.

(F) The Northern Mariana Islands.

(G) The United States Virgin Islands.

(H) To the extent provided in, and subject to the requirements of, section 127 of the Adam Walsh Child Protection and Safety Act of 2006 (42 U.S.C. 16927), a federally recognized Indian tribe.

(5) MINOR.—The term “minor” means an individual who has not attained the age of 18 years.

**SEC. 4. ANGEL WATCH CENTER.**

(a) ESTABLISHMENT.—Not later than 90 days after the date of the enactment of this Act, the Secretary of Homeland Security shall establish within the Child Exploitation Investigations Unit of United States Immigration and Customs Enforcement (ICE) of the Department of Homeland Security a Center, to be known as the “Angel Watch Center”, to carry out the activities specified in subsection (d).

(b) LEADERSHIP.—The Center shall be headed by the Director of ICE, in collaboration

with the Commissioner of United States Customs and Border Protection (CBP) and in consultation with the Attorney General.

(c) MEMBERS.—The Center shall consist of the following:

(1) The Director of ICE.

(2) The Commissioner of CBP.

(3) Individuals who are designated as analysts in ICE or CBP.

(4) Individuals who are designated as program managers in ICE or CBP.

(d) ACTIVITIES.—

(1) IN GENERAL.—The Center shall carry out the following activities:

(A) Receive information on travel by child-sex offenders.

(B) Establish a system to maintain and archive all relevant information, including the response of destination countries to notifications under subsection (e) where available, and decisions not to transmit notification abroad.

(C) Establish an annual review process to ensure that the Center is consistent in procedures to provide notification to destination countries or not to provide notification to destination countries, as appropriate.

(2) INFORMATION REQUIRED.—The United States Marshals Service’s National Sex Offender Targeting Office shall make available to the Center information on travel by child-sex offenders in a timely manner for purposes of carrying out the activities described in paragraph (1) and subsection (e).

(e) NOTIFICATION.—

(1) TO COUNTRIES OF DESTINATION.—

(A) IN GENERAL.—The Center may transmit notice of impending or current international travel of a child-sex offender to the country or countries of destination of the child-sex offender, including to the visa-issuing agent or agents in the United States of the country or countries.

(B) FORM.—The notice under this paragraph may be transmitted through such means as determined appropriate by the Center, including through an ICE attaché.

(A) GENERAL NOTIFICATION.—

(i) IN GENERAL.—If the Center transmits notice under paragraph (1) of impending international travel of a child-sex offender to the country or countries of destination of the child-sex offender, the Secretary of Homeland Security, in conjunction with any appropriate agency, shall make reasonable efforts to provide constructive notice through electronic or telephonic communication to the child-sex offender prior to the child-sex offender’s arrival in the country or countries.

(ii) EXCEPTION.—The requirement to provide constructive notice under clause (i) shall not apply in the case of impending international travel of a child-sex offender to the country or countries of destination of the child-sex offender if such constructive notice would conflict with an existing investigation involving the child-sex offender.

(B) SPECIFIC NOTIFICATION REGARDING RISK TO LIFE OR WELL-BEING OF OFFENDER.—If the Center has reason to believe that to transmit notice under paragraph (1) poses a risk to the life or well-being of the child-sex offender, the Center shall make reasonable efforts to provide constructive notice through electronic or telephonic communication to the child-sex offender of such risk.

(C) SPECIFIC NOTIFICATION REGARDING PROBABLE DENIAL OF ENTRY TO OFFENDER.—If the Center has reason to believe that a country of destination of the child-sex offender is highly likely to deny entry to the child-sex offender due to transmission of notice under paragraph (1), the Center shall make reasonable efforts to provide constructive notice through electronic or telephonic communication to the child-sex offender of such probable denial.

(3) SUNSET.—The authority of paragraph (1) shall terminate with respect to a child-sex offender beginning as of the close of the last day of the registration period of such child-sex offender under section 115 of the Adam Walsh Child Protection and Safety Act of 2006 (42 U.S.C. 16915).

(f) COMPLAINT REVIEW.—The Center shall establish a mechanism to receive complaints from child-sex offenders affected by notifications of destination countries of such child-sex offenders under subsection (e).

(g) CONSULTATIONS.—The Center shall seek to engage in ongoing consultations with—

(1) nongovernmental organizations, including faith-based organizations, that have experience and expertise in identifying and preventing child sex tourism and rescuing and rehabilitating minor victims of international sexual exploitation and trafficking;

(2) the governments of countries interested in cooperating in the creation of an international sex offender travel notification system or that are primary destination or source countries for international sex tourism; and

(3) Internet service and software providers regarding available and potential technology to facilitate the implementation of an international sex offender travel notification system, both in the United States and in other countries.

(h) TECHNICAL ASSISTANCE.—The Secretary of Homeland Security and the Secretary of State may provide technical assistance to foreign authorities in order to enable such authorities to participate more effectively in the notification program system established under this section.

**SEC. 5. SENSE OF CONGRESS PROVISIONS.**

(a) BILATERAL AGREEMENTS.—It is the sense of Congress that the President should negotiate memoranda of understanding or other bilateral agreements with foreign governments to further the purposes of this Act and the amendments made by this Act, including by—

(1) establishing systems to receive and transmit notices as required by title I of the Adam Walsh Child Protection and Safety Act of 2006 (42 U.S.C. 16901 et seq.); and

(2) establishing mechanisms for private companies and nongovernmental organizations to report on a voluntary basis suspected child pornography or exploitation to foreign governments, the nearest United States embassy in cases in which a possible United States citizen may be involved, or other appropriate entities.

(b) NOTIFICATION TO THE UNITED STATES OF CHILD-SEX OFFENSES COMMITTED ABROAD.—It is the sense of Congress that the President should formally request foreign governments to notify the United States when a United States citizen has been arrested, convicted, sentenced, or completed a prison sentence for a child-sex offense in the foreign country.

**SEC. 6. ENHANCING THE MINIMUM STANDARDS FOR THE ELIMINATION OF TRAFFICKING.**

Section 108(b)(4) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7106(b)(4)) is amended by adding at the end before the period the following: “, including severe forms of trafficking in persons related to sex tourism”.

**SEC. 7. ASSISTANCE TO FOREIGN COUNTRIES TO MEET MINIMUM STANDARDS FOR THE ELIMINATION OF TRAFFICKING.**

The President is strongly encouraged to exercise the authorities of section 134 of the Foreign Assistance Act of 1961 (22 U.S.C. 2152d) to provide assistance to foreign countries directly, or through nongovernmental and multilateral organizations, for programs, projects, and activities, including

training of law enforcement entities and officials, designed to establish systems to identify sex offenders and provide and receive notification of child sex offender international travel.

#### SEC. 8. RULES OF CONSTRUCTION.

(a) DEPARTMENT OF JUSTICE.—Nothing in this Act shall be construed to preclude or alter the jurisdiction or authority of the Department of Justice under the Adam Walsh Child Protection and Safety Act of 2006 (42 U.S.C. 16901 et seq.), including section 113(d) of such Act, or any other provision of law, or to affect the work of the United States Marshals Service with INTERPOL.

(b) ANGEL WATCH CENTER.—Nothing in this Act shall be construed to preclude the Angel Watch Center from transmitting notice with respect to any sex offender described in paragraph (3) or (4) of section 111 of the Adam Walsh Child Protection and Safety Act of 2006 (42 U.S.C. 16911) or with respect to any sex offense described in paragraph (5) of such section.

(c) DEPARTMENT OF HOMELAND SECURITY INVESTIGATIONS.—Activities carried out under this Act shall not impede, hinder, or otherwise impact negatively any investigations of the Department of Homeland Security.

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from California (Mr. ROYCE) and the gentleman from Rhode Island (Mr. CICILLINE) each will control 20 minutes.

#### GENERAL LEAVE

Mr. ROYCE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days to revise and extend their remarks and to include any extraneous material in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. ROYCE. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, the International Megan's Law to Prevent Demand for Child Sex Trafficking will strengthen law enforcement efforts to combat this rather horrific crime that damages hundreds of thousands of young children worldwide every year.

This bill before us today was passed unanimously by the House in the last Congress in substantially the same form. This year, we hope to engage the Senate and get it to the President's desk.

Over the years, Congress has passed laws, including Megan's Law and the Adam Walsh Child Protection and Safety Act, to require the registration and require the public notification of convicted sex offenders. These steps have helped families and communities protect their children and have helped law enforcement officials investigate and certainly prosecute domestic cases involving repeat sex offenders.

A growing problem, however, is the appalling industry of child sex "tourism," in which adults travel overseas to exploit children in other countries. Unfortunately, a significant number of Americans are engaging in this practice and engage in it while the countries of destination lack sufficient resources to deal with the rising number of child predators.

Many children victimized by this terrible crime have also been trafficked—that is, recruited or transferred to be

exploited for someone else's profit. The International Megan's Law helps us fight back.

At present, there are multiple U.S. agencies seeking to combat human trafficking and combat child sex tourism. By better coordinating their efforts, we can be much more effective. Importantly, our proactive efforts to help countries identify incoming child predators will also encourage them to alert us when those foreigners convicted of sex offenses against children attempt, themselves, to enter into the United States.

In particular, this bill officially recognizes an Angel Watch center within the Department of Homeland Security's Child Exploitation Investigations Unit. Operation Angel Watch originated as a partnership with the U.S. Customs and Border Protection and currently collects and analyzes the foreign travel data of convicted child sex offenders to determine whether notification to U.S. officials or foreign governments is warranted.

Last year alone, Angel Watch sent over 2,000 leads to nearly 100 countries as part of this effort to proactively and strategically alert international law enforcement.

Mr. Speaker, this bill solidifies the Angel Watch center as an important part of the U.S. response to child sex tourism. Importantly, it improves the timeliness of the information that the center receives by requiring the Justice Department to share its travel records promptly. This will allow Angel Watch to better detect and report the travel of child predators.

Now, we do have one change in the bill from last year, and that change is an additional rule of construction which states that nothing in this act will impede any investigations being carried out by the Department of Homeland Security.

This was added at the request of non-governmental organizations who were concerned that the bill's activities could divert resources from the Department's other investigative work. To avoid any confusion, I want to make clear that this rule of construction does not supersede the bill's general notification provisions which require the Department of Homeland Security to attempt to alert a convicted offender whose travel is reported to their country of destination.

These general notification provisions were the product of a bipartisan agreement, and I want to state my appreciation for the good work of those staffers who came together from across the aisle and from different committees to develop them.

Mr. Speaker, I want to thank the bill's author, the gentleman from New Jersey (Mr. SMITH), for his persistent leadership and his persistent dedication to this issue.

I would also like to recognize the chairman and ranking member of the Committee on the Judiciary, as well as Ranking Member ENGEL and Mr. CICILLINE for their collaboration on this bill, which I encourage all Members to support.

I reserve the balance of my time.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON THE JUDICIARY,  
Washington, DC, January 26, 2015.

Hon. ED ROYCE,  
Chairman, Committee on Foreign Affairs,  
Washington, DC.

DEAR CHAIRMAN ROYCE, I am writing with respect to H.R. 515, the "International Megan's Law to Prevent Demand for Child Sex Trafficking," which was referred to the Committee on Foreign Affairs and in addition to the Committee on the Judiciary. As a result of your having consulted with us on provisions in H.R. 515 that fall within the Rule X jurisdiction of the Committee on the Judiciary, I agree to discharge our Committee from further consideration of this bill so that it may proceed expeditiously to the House floor for consideration.

The Judiciary Committee takes this action with our mutual understanding that by foregoing consideration of H.R. 515 at this time, we do not waive any jurisdiction over subject matter contained in this or similar legislation, and that our Committee will be appropriately consulted and involved as this bill or similar legislation moves forward so that we may address any remaining issues in our jurisdiction. Our Committee also reserves the right to seek appointment of an appropriate number of conferees to any House-Senate conference involving this or similar legislation, and asks that you support any such request.

I would appreciate a response to this letter confirming this understanding with respect to H.R. 515, and would ask that a copy of our exchange of letters on this matter be included in the Congressional Record during Floor consideration of H.R. 515.

Sincerely,

BOB GOODLATTE,  
Chairman.

HOUSE OF REPRESENTATIVES,  
COMMITTEE ON FOREIGN AFFAIRS,  
Washington, DC, January 26, 2015.

Hon. BOB GOODLATTE,  
Chairman, House Committee on the Judiciary,  
Washington, DC.

DEAR MR. CHAIRMAN: Thank you for consulting with the Committee on Foreign Affairs on H.R. 515, the International Megan's Law to Prevent Demand for Child Sex Trafficking, and for agreeing to be discharged from further consideration of that bill.

I agree that your forgoing further action on this measure does not in any way diminish or alter the jurisdiction of the Committee on the Judiciary, or prejudice its jurisdictional prerogatives on this bill or similar legislation in the future. I would support your effort to seek appointment of an appropriate number of conferees to any House-Senate conference involving this legislation.

I will seek to place our letters on H.R. 515 into the Congressional Record during floor consideration of the bill. I appreciate your cooperation regarding this legislation and look forward to continuing to work with the Committee on the Judiciary as this measure moves through the legislative process.

Sincerely,

EDWARD R. ROYCE,  
Chairman.

Mr. CICILLINE. Mr. Speaker, I rise in strong support of H.R. 515, known as the International Megan's Law, and yield myself such time as I might consume.

I would first like to commend my colleague, the chairman of the Subcommittee on Africa, Global Health,

Global Human Rights, and International Organizations, the gentleman from New Jersey (Mr. SMITH), for his leadership on human rights and anti-trafficking issues and for his hard work and the hard work of his staff on this bill, as well as Ranking Member KAREN BASS of California.

I also want to recognize the contributions of the Judiciary Committee to this legislation. I am pleased that the two committees, Foreign Affairs and Judiciary, were able to come together to work on this important piece of legislation.

Mr. Speaker, around the world, as many as 27 million people are victims of human trafficking. The United Nations Office on Drugs and Crime reported that among reported incidents of human trafficking, one in three is a child. Many sex offenders target children in regions with extreme poverty and low levels of law enforcement and prosecution. These repulsive acts violate our deepest moral values, and we have a responsibility to respond appropriately.

The International Megan's Law would help prevent child sex offenders and traffickers from exploiting vulnerable children when they cross an international border. The bill would establish an Angel Watch center within Immigration and Customs Enforcement at the Department of Homeland Security that would provide advance notice to foreign countries when a convicted child sex offender travels to that country. The bill also calls on the President to negotiate agreements with foreign governments that would encourage information sharing on known child sex offenders.

Mr. Speaker, it is important to encourage governments around the world to devote their respective resources toward combating this issue. Protecting trafficked children provides timely victim identification, placing victims in a safe environment, and providing them with widespread support services, such as physical and mental health care, educational opportunities, legal assistance, and reintegration with their families and communities.

Unfortunately, a single law cannot abolish child sex tourism or child sex trafficking, but the International Megan's Law represents a huge step in the right direction by protecting victims and potential victims from terrifying harm.

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Mr. Speaker, we passed the same bill last Congress, and I urge my colleagues to do so again.

I reserve the balance of my time.

Mr. ROYCE. Mr. Speaker, I yield 6 minutes to the gentleman from New Jersey (Mr. SMITH), chairman of the Foreign Affairs Human Rights Subcommittee and the author of this bill.

Mr. SMITH of New Jersey. Mr. Speaker, I thank Chairman ROYCE for yielding me this time, and I thank him for his leadership and for marking this

bill up in the last Congress. We went through it in regular order. Chairman ROYCE, ELIOT ENGEL, and staff were outstanding.

I also want to thank BOB GOODLATTE, who has been a very strong proponent of this legislation, as well as ALBIO SIREs, who is the chief Democratic sponsor, and our other cosponsors: Mrs. HARTZLER, CAROLYN MALONEY, Mrs. WAGNER, Mr. PITTENGER, Mr. POE of Texas, Ms. MCCOLLUM, and Mr. YOHO.

Mr. Speaker, there is no higher duty or responsibility of government than to protect children from violence and predatory behavior. We have a duty to protect the weakest and the most vulnerable. The International Megan's Law to Prevent Demand for Child Sex Trafficking, H.R. 515, will protect children from child sex tourism by notifying destination countries when convicted pedophiles plan to travel. And to protect American children, the bill encourages the President to use bilateral agreements and assistance to establish reciprocal notification so we will know when convicted child sex offenders are coming here.

Mr. Speaker, I actually got the idea of International Megan's Law in a conversation with a Trafficking in Persons delegation from Thailand during a meeting in my office in 2007. I asked the Thai officials what would they do if we were to notify them of travel by a convicted pedophile. Each of the dozen officials said they would bar entry into their nation of such a predator.

Today will mark the third time in 8 years that this bill has passed the House—and I do hope it will pass—with strong support from both sides of the aisle, the second in its present, more streamlined form. The only change in this version is an additional clause in 8(c) underscoring the fine investigatory work of the Department of Homeland Security in the area of child exploitation and Congress' support for its continuance in Angel Watch, as well as in the investigations of the Cyber Crimes Center.

This provision is not intended to supersede notification requirements elsewhere in the bill.

I am encouraged that the Senate has signaled its support and willingness to improve commonsense U.S. procedures preventing the sex trafficking of children by high-risk predators. I look forward to working with our colleagues in the other body.

Mr. Speaker, child sex predators thrive on secrecy, a secrecy that allows them to commit heinous crimes against children. In 1994, a young girl from my district was lured into the home of a convicted pedophile who lived across the street from her. Megan Kanka, 7, was raped and murdered. No one, including Megan's parents, knew that their neighbor had been convicted of child sexual assault. The outrage over this tragedy led to the enactment of Megan's Laws—public sex offender registries—in every State in the country.

It is imperative that we take the lessons we have learned on how to protect our children from known child sex predators within our borders and expand those protections globally.

Mr. Speaker, a deeply disturbing 2010 report by the GAO, entitled "Current Situation Results in Thousands of Passports Issued to Registered Sex Offenders," found that at least 4,500 U.S. passports were issued to registered sex offenders in fiscal year 2008 alone.

Meanwhile, law enforcement and media reports continue to document Americans on the U.S. sex offender registries who were caught sexually abusing children in East Asia, Central and South America, and elsewhere in the world. It is the same horror movie replayed over and over.

Homeland Security's Angel Watch program has been doing an outstanding job in alerting countries about potential danger from American sex offenders. H.R. 515 would codify and streamline this excellent program, ensuring that actionable information about child sex offender travel actually gets to the destination country in time for those countries to assess the potential dangers and respond appropriately, whether that is to allow entry, deny entry or a visa, monitor travel, or limit travel. Once notified, nations are empowered to take protective action.

International Megan's Law also directs the President to include guidance in diplomacy, training, and technical assistance abroad on how other countries can create their own public or private sex offender registries similar to what we have in the United States, and how we can use these registries to alert the United States when a child sex offender is intending to travel here to abuse our children. The goal is reciprocity, reciprocal notice to protect children at home and abroad from known sex offenders.

I personally have spoken to foreign officials and nongovernment representatives who have asked me when the United States Congress is going to do something about American sex offenders who are traveling to their country to rape their children. I hear this especially in the developing world. H.R. 515, the International Megan's Law to Prevent Demand for Child Sex Trafficking, is a serious response to that question.

I would also point out parenthetically, as the Special Representative for Combating Trafficking at the Organization for Security and Cooperation in Europe's Parliamentary Assembly last year, we got passed a resolution calling for this kind of noticing country to country so the secrecy is taken out of sex tourism designed to exploit and abuse children.

I urge Members to support the bill.

Mr. CICILLINE. Mr. Speaker, I yield myself the balance of my time.

One last comment about the bill before us. The rule of construction was added to the bill, and I would like to make it clear that this rule of construction does not supersede the bill's

general notification requirements, which require the Department of Homeland Security to try to alert a convicted child sex offender whose travel is reported to their country of destination, which is one way of deterring them.

Child sex tourism is an outrageous crime, and we have the responsibility to do everything we can to make it difficult for offenders to prey on their victims. I strongly support this bill and encourage my colleagues to do so as well.

I yield back the balance of my time.

Mr. ROYCE. Mr. Speaker, I yield myself such time as I may consume.

You have heard today about the horrific child sex tourism industry. This is only going to get worse if we do not take action. Furthermore, there are child victims here at home, too. An increasingly mobile society has made it easier for child predators to commit, and evade justice for, their heinous crimes.

The bill before us today represents a concerted effort to combat this appalling injustice. Better communications among U.S. officials and our foreign counterparts all around this globe means more of these criminals can and will be stopped from exploiting children overseas.

Again, I commend Chairman SMITH for his work on this bipartisan legislation. I encourage Members to support passage of H.R. 515, International Megan's Law to Prevent Demand for Child Sex Trafficking.

I yield back the balance of my time.

The SPEAKER pro tempore (Mr. DUNCAN of Tennessee). The question is on the motion offered by the gentleman from New Jersey (Mr. SMITH) that the House suspend the rules and pass the bill, H.R. 515.

The question was taken; and (two-thirds being in the affirmative) the rules were suspended and the bill was passed.

A motion to reconsider was laid on the table.

## HUMAN TRAFFICKING PREVENTION ACT

Mr. ROYCE. Mr. Speaker, I move to suspend the rules and pass the bill (H.R. 357) to amend the Trafficking Victims Protection Act of 2000 to expand the training for Federal Government personnel relating to trafficking in persons, and for other purposes.

The Clerk read the title of the bill.

The text of the bill is as follows:

H.R. 357

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,*

### SECTION 1. SHORT TITLE.

This Act may be cited as the "Human Trafficking Prevention Act".

### SEC. 2. EXPANDED TRAINING RELATING TO TRAFFICKING IN PERSONS.

Section 105(c)(4) of the Trafficking Victims Protection Act of 2000 (22 U.S.C. 7105(c)(4)) is amended—

(1) by inserting "including members of the Service (as such term is defined in section 103 of the Foreign Service Act of 1980 (22 U.S.C. 3903))" after "Department of State"; and

(2) by adding at the end the following: "Training under this paragraph shall include, at a minimum, the following:

"(A) A distance learning course on trafficking-in-persons issues and the Department of State's obligations under this Act, targeted for embassy reporting officers, regional bureaus' trafficking-in-persons coordinators, and their superiors.

"(B) Specific trafficking-in-persons briefings for all ambassadors and deputy chiefs of mission before such individuals depart for their posts.

"(C) At least annual reminders to all such personnel, including appropriate personnel from other Federal departments and agencies, at each diplomatic or consular post of the Department of State located outside the United States of key problems, threats, methods, and warning signs of trafficking in persons specific to the country or jurisdiction in which each such post is located, and appropriate procedures to report information that any such personnel may acquire about possible cases of trafficking in persons."

The SPEAKER pro tempore. Pursuant to the rule, the gentleman from California (Mr. ROYCE) and the gentleman from Rhode Island (Mr. CICILLINE) each will control 20 minutes.

The Chair recognizes the gentleman from California.

#### GENERAL LEAVE

Mr. ROYCE. Mr. Speaker, I ask unanimous consent that all Members may have 5 legislative days in which to revise and extend their remarks and include extraneous material in the RECORD.

The SPEAKER pro tempore. Is there objection to the request of the gentleman from California?

There was no objection.

Mr. ROYCE. Mr. Speaker, I yield myself such time as I may consume.

Mr. Speaker, I rise today as a committed participant in this body's decade-and-a-half-long fight against human trafficking since the passage of the Trafficking Victims Protection Act of 2000. Although we have made some progress and raised global awareness on this issue, there are still today somewhere around 20 million people around the world who remain subject to the horrors of this modern day slavery, either through trafficking for exploitation for work or child sex trafficking. Most of these victims are women, and many, as you know, Mr. Speaker, are children.

Given the high stakes, U.S. officials working overseas must be able to recognize the signs, the telltale signs, of this terrible crime. If they do not know which groups are most vulnerable, or what activities should raise their suspicions, then successful action is very unlikely.

Though current law requires that State Department personnel be trained to identify trafficking victims, it does not prescribe how they should be trained. This bill does. The Human Trafficking Prevention Act would specify minimum training require-

ments for the Department of State. These would include a training course for Department personnel who deal with trafficking issues, in addition to trafficking briefings for all of our Ambassadors and all of our deputy chiefs of mission before they depart for their posts. It also ensures that U.S. officials stationed overseas get annual updates on trafficking-related developments related to the countries where they are working.

We have done a lot to move legislation to force other countries to adopt legislation. But our Ambassadors overseas and their deputies overseas need this education.

While the State Department currently appears to be meeting many of the standards, we all know that practices can change, and by specifying reasonable minimal requirements for such training, this bill strengthens existing law at no additional cost to our taxpayers.

I want to recognize the gentleman from New York (Mr. SEAN PATRICK MALONEY), who authored this measure, which passed as H.R. 4449 during the last Congress, and I want to thank him for reintroducing the bill that is before us today.

While we are discussing improvements to the anti-trafficking practices of our foreign affairs agencies, I also want to invite my colleagues to cosponsor H.R. 400, the bipartisan Trafficking Prevention in Foreign Affairs Contracting Act, that my ranking member of the committee, ELIOT ENGEL, and I recently introduced and which we hope to move forward promptly.

I reserve the balance of my time.

Mr. CICILLINE. Mr. Speaker, I yield myself such time as I may consume, and I rise in strong support of H.R. 357, the Human Trafficking Prevention Act.

Mr. Speaker, I would first like to thank my friend and colleague, the distinguished gentleman from New York (Mr. SEAN PATRICK MALONEY), for introducing this important piece of legislation.

Mr. Speaker, human trafficking is modern-day slavery. Its victims are robbed of both their freedom and dignity. Human trafficking violates the founding principles of the United States—life, liberty, and the pursuit of happiness—and humanity's very fundamental principle of respect.

According to the United Nations Office on Drugs and Crime, almost every nation in the world is affected by trafficking. There are at least 152 countries of origin and 124 countries of destination affected by human trafficking, totaling over 510 trafficking flows around the world.

Human trafficking victims often pay to be illegally transported into various countries, only to find themselves at the mercy of their captors, deprived of their freedom. They are forced into various forms of servitude to repay their debts. Frighteningly, the U.N. also reports that 1 in 3 known victims